

## Message Text

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PAGE 01 ANKARA 04874 211113Z

41

ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 CIAE-00 DODE-00 PM-07 H-03 INR-10

L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03 SS-20

USIA-15 SAJ-01 ACDA-19 OMB-01 DRC-01 /136 W

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R 211022Z JUN 74

FM AMEMBASSY ANKARA

TO SECSTATE WASHDC 4696

INFO AMEMBASSY ATHENS

AMEMBASSY LONDON

USMISSION USUN NEW YORK

C O N F I D E N T I A L ANKARA 4874

E.O. 11652: GDS

TAGS: PFOR CY TU GR

SUBJ: CYPRUS: U.S. ROLE IN INTERCOMMUNAL TALKS

REV: (A) STATE 119965 (B) NICOSIA 1114

1. FOLLOWING IS IN RESPONSE TO REF A'S REQUEST FOR OUR VIEWS.

2. "UNITARY/FEDERALISM" ISSUE: WE APPRECIATE DEPARTMENT'S CAREFUL ANALYSIS OF ISSUE'S EVOLUTION. WE NOTE THAT AS SITUATION NOW STANDS, NO PARTY SEEMS WILLING TO ABANDON SEMANTIC HANG-UP. HOWEVER, CURRENT DEBATE MAY AT LEAST CONVINCE BOTH SIDES THAT EACH FINDS OTHER'S FAVORITE TERM INTOLERABLE AND THAT THEREFORE THEY SHOULD RETURN TO EARLIER PRACTICE OF NOT PLACING LABELS ON DESIRED SOLUTIONS.

3. U.S. ACTION IF LOCAL TALKS PERMANENTLY DISSOLVED:

A. MUCH WOULD DEPEND ON CIRCUMSTANCES IN WHICH TALKS WERE DISSOLVED, BUT WE SUSPECT THAT THERE LIKELY BE INITIAL NEED FOR EMPHASIS ON PEACEKEEPING. WE BELIEVE WE SHOULD NOT DISCOUNT DANGER THAT DISSOLUTION WOULD FEED EXTREMIST SENTIMENT ON BOTH SIDES AND RAISE POSSIBILITY OF VIOLENT ACTION. IF CURRENT  
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PAGE 02 ANKARA 04874 211113Z

STATE OF GREEK-TURKISH TENSIONS PERSISTS, AN INTERCOMMUNAL

(2) U.S. SHOULD OF COURSE BE PREPARED TO CONDUCT  
CRISIS DIPLOMACY -- POSSIBLY INCLUDING MEDIATION--  
IF CONFRONTATION DEVELOPS.

B. SUBSEQUENTLY THERE WOULD BE NEED FOR SOME NEW MECHANISM TO CARRY ON EFFORT TO REACH AGREEMENT BETWEEN CYPRIOT COMMUNITIES. BEST SOLUTION MIGHT BE A DIPLOMATIC BROKER; UNSYG SPECIAL REPRESENTATIVE TC M LAND MIGHT TAKE ON THIS ROLE.

A. U.S. SHOULD GIVE PRIORITY ATTENTION TO HOW TO PREVENT DISSOLUTION OF LOCAL TALKS, WHICH EXPERIENCE HAS SHOWN TO BE BEST AVAILABLE MECHANISM FOR DEALING WITH CYPRUS PROBLEM AND WHICH MAY WELL BE IRREPLACEABLE ASSET. THIS CLEARLY IS DIFFICULT TIME FOR PARTIES TO MAKE PROGRESS IN TALKS, BUT IT IS ALSO UNUSUAL DANGEROUS TIME FOR TALKS TO FAIL; AND IF THEY ARE NOT TO FAIL, NEGOTIATORS MUST SHOW SOME PROGRESS FAIRLY SOON.

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CLM SUCH PROPOSAL, BACKED BY UNSYG'S PRESTIGE, WOULD PUT MODERATE PRESSURE ON PARTIES TO MAKE PROGRESS, WOULD BE FRESH EVIDENCE OF INTERNATIONAL SUPPORT FOR PEACEFUL SETTLEMENT, AND WOULD HELP SUPPORTERS OF TALKS RESIST OPPOSITION. UNSYG COULD, OF COURSE, POSTPONE OR ADVANCE TIMING OF SUMMIT MEETINGS AS NEGOTIATING SITUATION REQUIRED. ESSENTIAL POINT WOULD BE TO SUSTAIN AND DEMONSTRATE HIGH-LEVEL COMMITMENT

OF ALL PARTIES TO REACHING AGREEMENT.

D. ARRIVAL OF UNSYG'S NEW SPECIAL REPRESENTATIVE IN JULY WOULD PROVIDE OCCASION FOR BEGINNING THIS MORE VIGOROUS APPROACH TO TALKS. SYG MIGHT WELL WISH TO WAIT UNTIL NEW MAN HAS FEET ON GROUND, BUT FOR BEST EFFECT AND REDUCED RISKS, PROPOSAL SHOULD BE MADE AS SOON AS POSSIBLE THEREAFTER.

5. I BELIEVE SUMMIT SUGGESTION IS PREMATURE. I BELIEVE SUMMIT CONFERENCES SHOULD BE HELD ONLY AFTER PREPARATORY NEGOTIATIONS ARE SUBSTANTIALLY COMPLETED AND SUCCESS IS LARGELY ASSURED. HOWEVER, I AM FORWARDING SUGGESTION AS I WISH DEPARTMENT TO HAVE MCFARLAND VIEWS.  
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## Message Attributes

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